



An Roinn Aeráide,  
Fuinnimh agus Comhshaoil  
Department of Climate,  
Energy and the Environment

# National Energy Climate Plan Report

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19th February 2026

# Overview of the NECP(R) process



Over the course of 2023, 2024 and 2025 my team delivered:

- NCPR 2023
- Draft NECP 2023
- Final NECP 2024
- NECPR 2025

The NECP(R) itself had over 130 individual contributors across Government, agencies and semi states.

23 annexes within those annexes were 87 tables.

Revised guidance material generally issues from EC around the January before the March 15<sup>th</sup> deadline, it was slightly late in 2025.

The data spans the breadth of MS National Energy Climate Plans and can be added to, so there can be some changes between cycles

## Staffing

NECPR 2023 1 manager ,1/2 clerical

NECP 2023 draft 1 manager, 2 analyst, 1 clerical and some consultancy

NECP 2024 1 manager, 2 administrative, 1 clerical

NECPR 2025 1 manager 1 administrative



Riailtas na hÉireann  
Government of Ireland

**Ireland's integrated  
National Energy and  
Climate Plan 2021-2030**

July 2024

Prepared by the Department of the  
Environment, Climate & Communications  
gov.ie/DECC

# Inter-Departmental Contributors:





## Core Setup Questions

1. Is the NECPR embedded in your regular reporting cycle, or treated as a stand-alone exercise every two years?

Every two years.

2. Is the NECPR team a coordinator, or the owner of all data?

Coordinator

3. Where should the NECPR function sit institutionally (policy division, reporting unit, or central department)?

DCEE

4. Do you have single point of contact in each department or agency?

Mostly single point of contact across Departments. Internally, we used some coordinators.

5. How do you track responses and gaps?

We used Master tracker and the individual tables to assign every data point

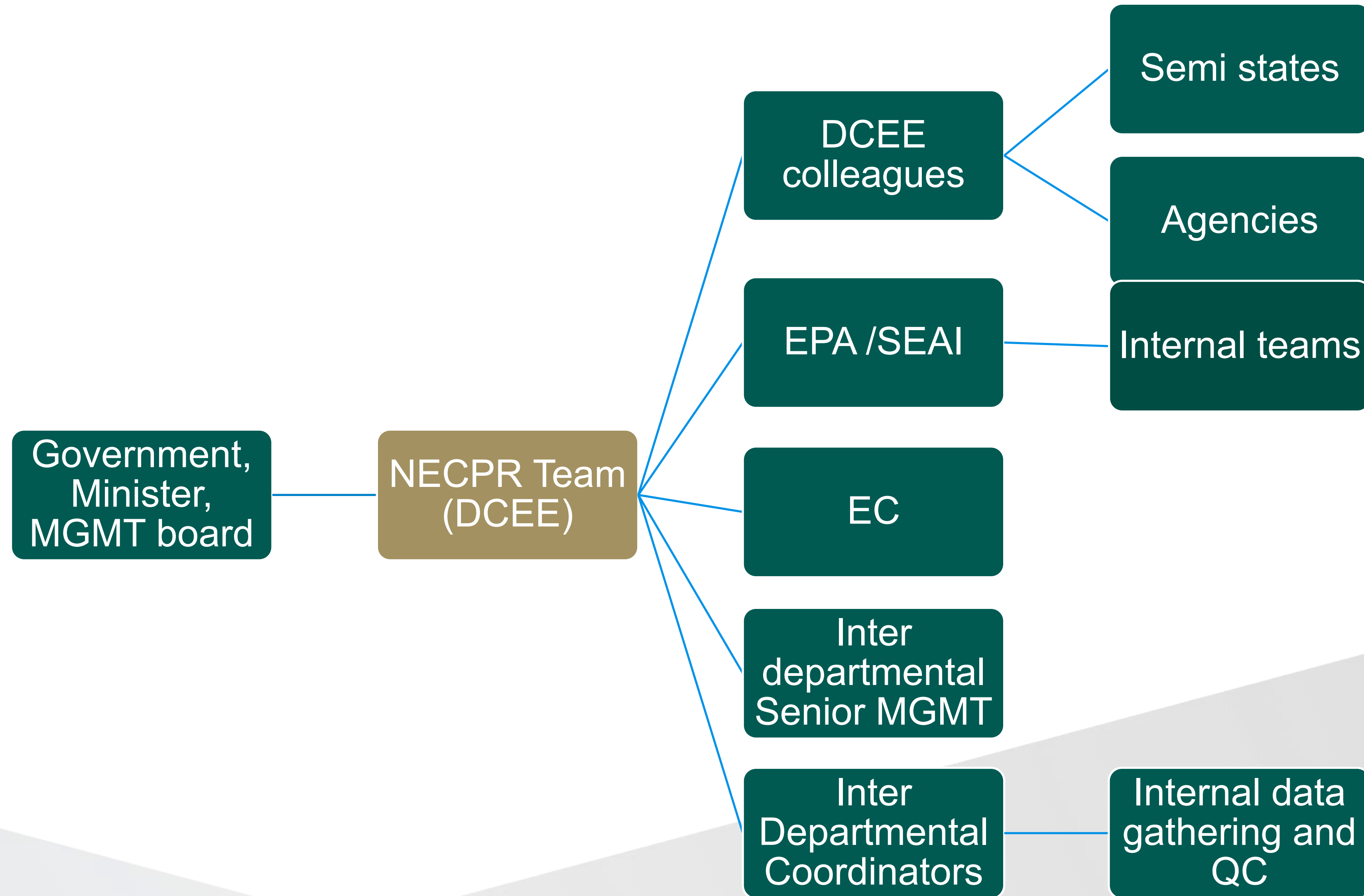
6. Who signs off on the document?

Teams need to take ownership and sign off at appropriate level, this was part of the completeness checks. Director level.

7. Do you have the data?

What data do you have and are there gaps







EUROPEAN COMMISSION  
DIRECTORATE-GENERAL FOR ENERGY  
DIRECTORATE-GENERAL FOR CLIMATE ACTION

## Reporting Guidelines Dataflow 1: Progress towards targets GHG

under Regulation (EU) 2018/1999 on Governance of the Energy Union  
and Climate Action  
Implementing Regulation 2022/2199  
Annex 1

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Prepared by the European Commission and European Environment Agency, with support from the European Topic Centre on Climate Change Mitigation and Energy.



Version 2.0 – 10/01/2025

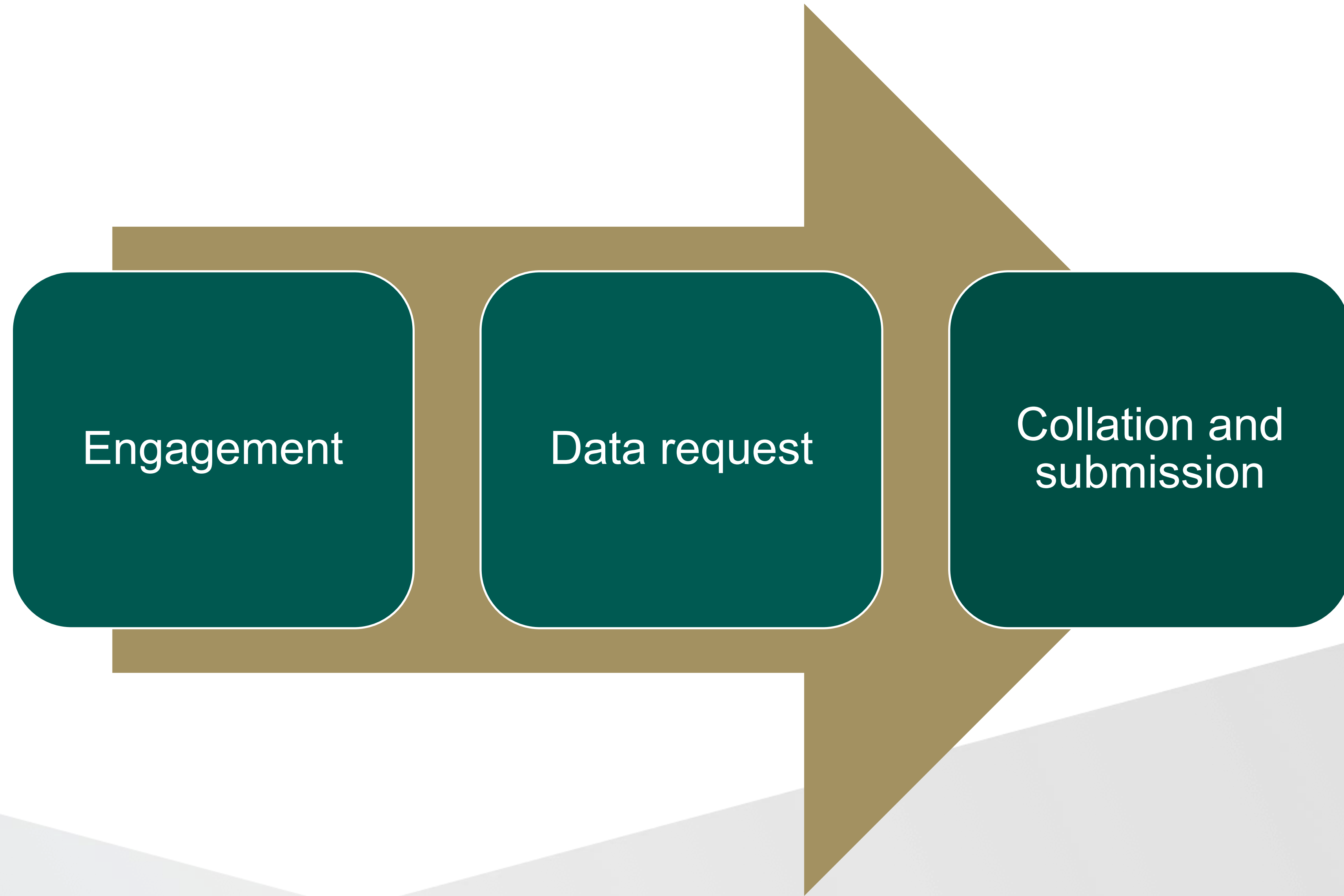
Table 1: Progress in each sector and reasons why energy consumption remained stable or was growing in final energy consumption sectors

Reporting Year (Y)	Sector	Specification	Reasons for growth/stable final energy consumption in year X-3 <sup>(1)</sup>	If Other year X-3	Reasons for growth/stable final energy consumption in year X-2	If Other year X-2
2023			Select category(ies) from footnote (1) copy past the corresponding category label(s). If you include more than one category, please use "," as a separator between the different labels.	If you select "other" category, please specify which. If you include more than one category, please use "," as a separator between the different labels.	If you select "other" category, please specify which. If you include more than one category, please use "," as a separator between the different labels.	If you select "other" category, please specify which.
	Industry	M	(3) X-3 shall not apply for the first progress reports in 2023.		Economic growth	Industrial production increased by 28% in 2023 (Source: CSO, 2023, Industrial Production Volume Index)
	Transport	M	(3) X-3 shall not apply for the first progress reports in 2023.		Other	Energy consumption in transport was significantly reduced in 2020 (X-3) due to the impact of public health measures on limiting travel during the pandemic. Travel restrictions were eased during 2021, resulting in an increase in final energy consumption in the sector.
	Households	M	(3) X-3 shall not apply for the first progress reports in 2023.		Final energy consumption in the residential sector decreased in 2021.	
	Services	M	(3) X-3 shall not apply for the first progress reports in 2023.		Economic growth	Services sector grew by 11% (by volume) in 2023 (Source: CSO, 2023, Services Index)
	Agriculture	M	(3) X-3 shall not apply for the first progress reports in 2023.		Economic growth	Basic prices increased by 13.7% between 2020 and 2022 (Source: CSO, 2022, Output, Input and Income in...

Notation: Y = reporting year; M = mandatory; M<sub>opt</sub> = mandatory if applicable; "X-2" = 2020 and "X-3" = 2019.  
<sup>(1)</sup> Member States to choose from the following reasons (more than one reason can be selected, additional reasons can be specified under "other"): Economic growth; Decline of fuel prices; Increase of value added; Increase of employment; Increase of transport of goods; Increase of transport of passengers; Increase of population and/or households; Increase of disposable income of households; Worsening of winter climatic conditions; Worsening of summer climatic conditions; Exceptional event; Change in the methodology of measurement or calculation of energy consumption; etc.  
<sup>(2)</sup> Additional sectors may be added and specified.  
<sup>(3)</sup> X-3 shall not apply for the first progress reports in 2023.  
 If you need to add other sectors, please specify (2), please, feed one row per additional sector as necessary (Max. 15 sectors).

Name	Date modified	
Reporting guidelines - Dataflow - European Climate Law Art 7.3a [2025]	30/01/2025 11:28	
Reporting guidelines - Dataflow 1 - GHG [2025]	30/01/2025 11:28	Adobe Acrobat D...
Reporting guidelines - Dataflow 2 & 16 - RES [2025]	30/01/2025 11:28	Adobe Acrobat D...
Reporting guidelines - Dataflow 3 - Adaptation [2025]	30/01/2025 11:28	Adobe Acrobat D...
Reporting guidelines - Dataflow 4 & 17 - EE [2025]	30/01/2025 11:28	Adobe Acrobat D...
Reporting guidelines - Dataflow 5 - Energy Security revision 2025 - Final	30/01/2025 11:28	Adobe Acrobat D...
Reporting guidelines - Dataflow 6 - Internal Energy Market revision 2025 - Final	30/01/2025 11:28	Adobe Acrobat D...
Reporting guidelines - Dataflow 7 - RIC revision 2025 - Final	30/01/2025 11:28	Adobe Acrobat D...
Reporting guidelines - Dataflow 9 to 14 - Policies and measures [2025]	30/01/2025 11:28	Adobe Acrobat D...
Reporting guidelines - Dataflow 18 to 20 - Energy Poverty and just transition revision 2025 - Fi...	30/01/2025 11:28	Adobe Acrobat D...
Reporting guidelines - Dataflow 21 to 23 - Gov Reg processes revision 2025 - Final	30/01/2025 11:28	Adobe Acrobat D...
Reporting guidelines - Dataflows 8 & 15 - Energy subsidies revision 2025 - Final	30/01/2025 11:28	Adobe Acrobat D...

Descriptive text (white/light grey)	Text describing the purpose of the table / fields (not to be filled by MS)
N/A	Not applicable (not to be filled by MS)
To be filled in by MS	Information to be completed by MS can be mandatory (if applicable/available) or voluntary (see specification in the table)
Pre-filing	Information that is already provided by the MS to the Commission through another reporting exercise that finishes substantially before the deadline for the progress report, and if complete, fully covers the requirements of the NECPR, or that is determined by EU legislation. Therefore, MS will not submit the information again as part of the NECPR.  Data cannot be altered in the progress reporting, but through the primary process established for the source data. <b>ReportNet specific</b>  Prefilled data will not appear directly in a reporting system, however, information on prefilled data will be accessible in the relevant export templates.
Post-filing	Information that is already provided by the MS to the Commission through another reporting exercise, ongoing in parallel to the progress reporting, and if complete, fully covers the requirements of the NECPR. Therefore, MS will not submit the information again as part of the NECPR.  Data cannot be altered in the progress reporting, but through the primary process established for the source data. <b>ReportNet specific</b>  Post-filled data will not appear directly in a reporting system, however, information on where post-filled data is supposed to be provided will be visible in the relevant export templates. Once the QA/QC process is completed for the other reporting exercise, data will be stored and accessed together as one cohesive set of data.
Pre-loading	Information that is already collected by the Commission from the past exercises or provided to the Commission through another source, but does not fully cover the requirements of the NECPR.  Information can be pre-loaded in the relevant template.  Data will be checked, completed and commented by the Member States, where applicable.  Example: Policies and measures relevant to greenhouse gas emissions reported in 2021 pursuant to Article 18 of the Governance Regulation are already in the database of Reportnet 3, and reporters will be able to update them.





# Phase 1 Early Engagement

## Purpose: Build understanding, ownership, and clear responsibilities

- Identify all relevant ministries, agencies, and key bodies.
- Hold introductory workshops on purpose, obligations, and timelines.
- Run bilateral or sector-specific meetings.
- Agree roles, contact points, and internal timelines

## Outputs:

- List of coordinators in each department.
- Master tracker and annexes, all data points assigned to team or individual
- Clear roles and responsibilities.
- Overall project timeline and next steps
- “Buy in” from senior management and delivery teams





## Phase 2: Structured Data Request

**Purpose: Collect consistent, complete, and comparable data across sectors.**

- Issue formal data requests to all departments and agencies.
- Provide templates, guidance notes, and deadlines.
- Use a central platform for collaboration.
- Maintain regular check-ins with coordinators.
- Escalate gaps or delays early.

### **Outputs:**

- Completed data templates.
- Draft text contributions.
- Updated sectoral inputs.





## Phase 3: Collation and Submission

**Purpose: Turn all inputs into a single, coherent national plan.**

- Combine all sectoral data and text.
- Check consistency, alignment with EU targets, and completeness.
- Hold final coordination meetings.
- Secure senior-level approval.

### Outputs:

- Final NECP/NECPR document.
- Completed reporting tables.
- Official submission to the European Commission.



# Lessons learnt



## 1. Start early

The process takes longer than expected.

## 2. Use the right experts

Data is complex and spread across many sectors.  
Specialist input is essential.

## 3. Engagement is critical

Sending guidance and spreadsheets alone is not enough.  
Workshops and follow-ups improved response rates.

## 4. Allow time for quality control and uploads

Checking and uploading data takes significant time.  
Errors in the upload process are common.  
Large numbers of annexes and tables increase workload.

## 5. Prioritise critical reporting

Focus first on the most important annexes.  
Complete remaining sections afterwards if needed.

## 6. Good setup determines success

Early buy-in and clear roles improve delivery.  
Departments engage more when expectations are clear.





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# Thank You

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